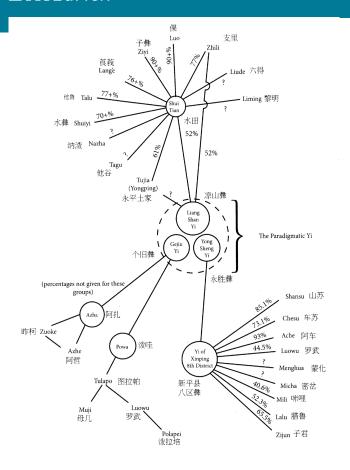
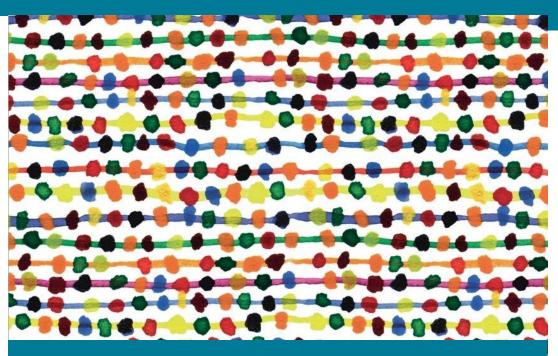
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# Can we 'measure' ethnic identity and conflict?

**Andreas Juon** 

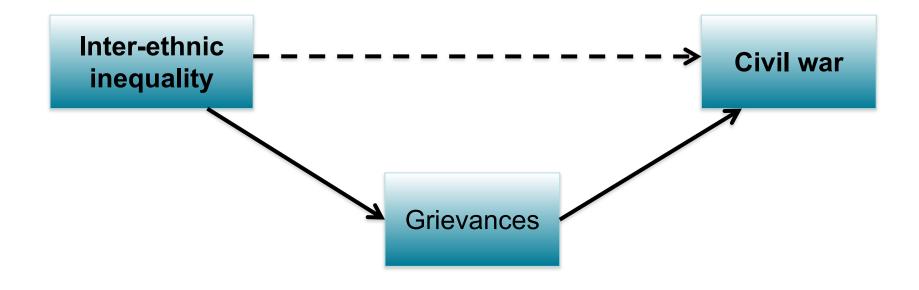
ECMI Summer School on National Minorities in Border Regions August 30, 2023

#### **Contents**

- Motivation
- The Ethnic Power Relations Dataset
- Opportunities and challenges of quantitative research on ethnic conflict
- Summary
- Practical exercise

# **Learning goals**

- You can explain to a non-academic why the measurement of ethnic identity and conflict is consequential (for research and policy).
- You can explain how you could use the EPR dataset for your own research.
- If doing so in a quantitative analysis, you can explain opportunities and important challenges.

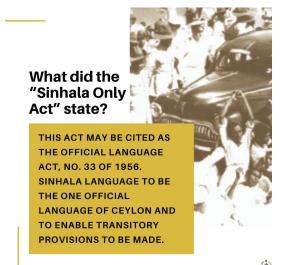


# 1. Motivation

Ethnic inequality as a driver of civil war?

#### 1. Grievance approach

- Case studies: ethnic inequality = key motivational factor in many civil wars
- E.g. Sri Lanka: Sinhala only official language, Buddhism state religion, citizenship restrictions + political exclusion against Tamils, resettlement programs → Tamil grievances → civil war (1983-2009)
- Other examples?







#### 2. The skeptics

Ethnic identity and inequality are irrelevant (for explaining the outbreak of civil war).

So what causes civil war? Rebel movements themselves justify their actions in terms of a catalogue of grievances: repression, exploitation, exclusion. Politically motivated academics have piled in with their own hobbyhorses, which usually cast rebels as heroes. I have come to distrust this discourse of grievances as self-serving.



Prof. Paul Collier, Oxford Univ.

Bottom Billion, OUP 2007

#### 2. The skeptics

- Omnipresence of grievances vs. rare civil wars
- Quantitative studies: Ethnic diversity and economic inequality do not predict civil war.

-			
Ethnic fractionalization	0.010	0.011	0.012
	(0.006)*	(0.007)*	(0.008)
Religious fractionalization	-0.003	-0.006	-0.004
	(0.007)	(0.008)	(0.009)
Polarization $\alpha = 1.6$	-3.067	-4.682	-6.536
	(7.021)	(8.267)	(8.579)
Ethnic dominance (45-90%)	0.414	0.575	1.084
	(0.496)	(0.586)	(0.629)*
Democracy	-0.109	-0.083	-0.121
•	(0.044)***	(0.051)*	(0.053)**
Peace duration	-0.004	-0.003	-0.004
	(0.001)***	(0.001)***	(0.001)***
Mountainous terrain	0.011	0.007	-0.0001
	(0.007)	(0.009)	(0.009)
Geographic dispersion	-0.509	-0.763	-1.293
	(0.856)	(1.053)	(0.102)
Ln population	0.221	0.246	0.300
	(0.096)**	(0.119)**	(1 133)**
Income inequality		0.015	
		(0.018)	
Land inequality			0.461
			(1.305)

The four proxies for ethnic and religious tension are surprisingly unimportant in view of the attention that the phenomenon attracts. Ethnic fractionalization is significant at 10% with the expected sign. Religious fractionalization and polarization are insignificant with the wrong sign, and ethnic dominance is insignificant. Nor are the three measures jointly significant. <sup>18</sup> Democracy is highly significant

#### 3. Real-world implications: how to prevent civil war?

- Skeptics: opportunities to rebel and greed as motivational factors
  - stronger states
  - alternative economic opportunities
  - preventing rebel financing
- Grievance approach:

#### **Exercise**

#### In pairs, reflect on:

- How do Collier/Hoeffler measure ethnic inequality in their quantitative analysis (slides 7 and 10)?
  - What do these measurements (not) capture?
  - What would an ideal measurement capture?
- What opportunities and challenges of quantitatively examining ethnic conflict does this debate highlight?

#### **Exercise**

# Ethnic / religious fractionalization

Ethnic and religious hatreds are widely perceived as a cause of civil conflict. Although such hatreds cannot be quantified, they can evidently only occur in societies that are multi-ethnic or multi-religious and so our proxies measure various dimensions of diversity. Our previously discussed measures of fractionalization are pertinent: inter-group hatreds must be greater in societies that are fractionalized than in those which are homogenous. However, arguably the source of inter-group tension is not diversity but polarization. Fortunately, the allowable class of measures of polarization is quite limited. We adopt a general measure due to Esteban and Ray (1994)

$$P = K \sum_{i=1}^{n} \sum_{j=1}^{n} \pi_i^{1+\alpha} \pi_j d$$
 (1)

where  $\pi_i$  denotes the percentage of people that belong to group i in the total populat n the parameters

#### Income / land inequality

redistribution.<sup>13</sup> We measure income inequality by the Gini coefficient and by the ratio of the top-to-bottom quintiles of income. We measure asset inequality by the Gini coefficient of land ownership. The data are from Deininger and Squire (1996, 1998). Inequality is slightly higher prior to the conflict episodes.

Collier, Paul, and Anke Hoeffler. 2004. "Greed and Grievance in Civil War." Oxford Economic Papers 56 (4): 563–95.

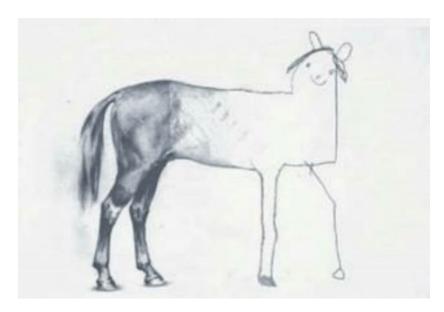
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# 2. The Ethnic Power Relations Dataset

#### Challenge

- Many important concepts are difficult to capture by numbers.
- Especially true for ethnic identity and ethnic inequality!



Concept ... vs. ... measurement

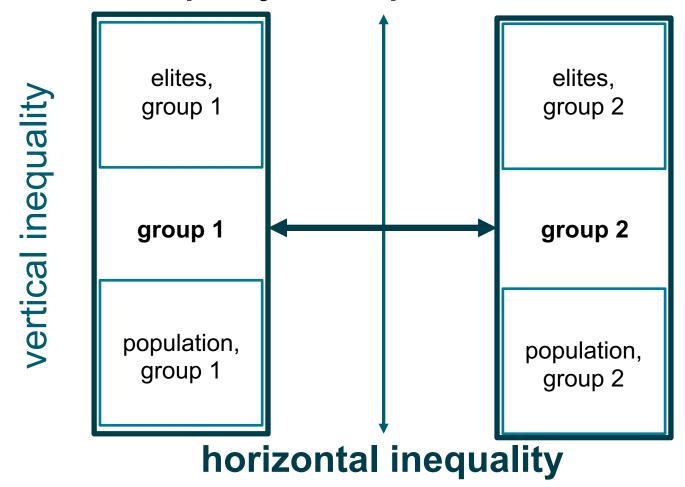
#### 1. Ethnic identity: Conceptualization

- 'Following the Weberian tradition, we define ethnicity as a subjectively experienced sense of commonality ... based on: common language, similar phenotypical features, adherence to the same faith, and so on.' (EPR Codebook)
- Identity basis can vary between contexts:
  - Israel: Ethnicity + religion
  - India: Religion + language
  - US / apartheid South Africa: race
  - ...

#### 1. Ethnic identity: Measurement

- List of politically 'relevant' groups (1 organization or systematic political discrimination)
- e.g. Sri Lanka:
  - Sinhalese (75%)
  - Sri Lankan Tamils (11%)
  - Moors (Muslims) (9%)
  - Indian Tamils (4%)

2. Ethnic inequality: conceptualization



#### 2. Ethnic inequality: measurement

- see <a href="https://growup.ethz.ch/">https://growup.ethz.ch/</a>
- EPR-Core: power relations in the central government + regional autonomy

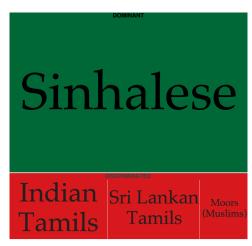
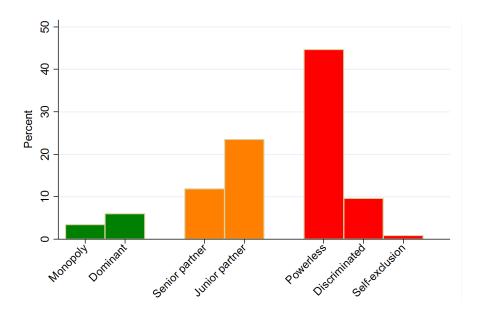


Figure 954: Political status of ethnic groups in Sri Lanka (Ceylon) during 1956-1963.



- 2. Ethnic inequality: measurement
  - see <a href="https://growup.ethz.ch/">https://growup.ethz.ch/</a>
  - EPR-core: power relations in the central government + regional autonomy
    - Monopoly: rule alone (e.g. Turks in Turkey)
    - Dominance: rule alone, but token representation of other groups (e.g. Sinhalese in Sri Lanka, 1956-1963)

- included Senior partner: most influential coalition partner (e.g. German speakers in Switzerland)
  - Junior partner: less influential coalition partner (e.g. French speakers in Switzerland)

- excluded Powerless: Excluded from the government (e.g. Roma in Spain)

  Discriminated: Systematic political discrimination (e.g. Kurds in Turkey)

#### Reflection

 How is this conceptualization + measurement of inequality different from the one used by Collier & Hoeffler? (slides 7-10)



#### 3. Ethnic conflict

- ACD2EPR: civil war involvement of ethnic groups
- For each rebel organization (UCDP):
  - ethnic claims
  - ethnic recruitment

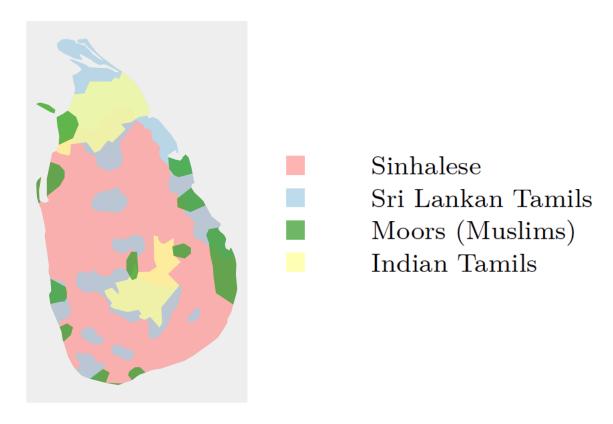
ethnic support

ethnic civil war





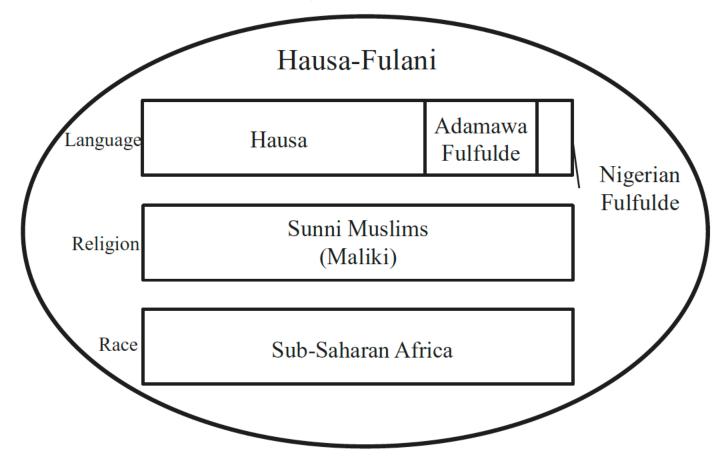
- 4. Additional measures (1)
  - GeoEPR: geo-coded settlement areas of all ethnic groups



- 4. Additional measures (2)
  - EPR-TEK: Transnational ethnic kin groups

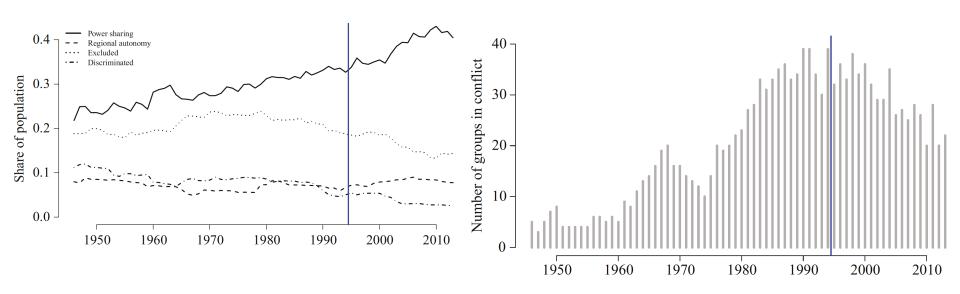


- 4. Additional measures (3)
  - EPR-ED: Cultural cleavages



# 2. Descriptive analysis

- Summary of complex data with simple statistics (e.g., average power-sharing, number of ethnic civil wars)
- Clarifies general patterns which are difficult to see in raw data (and in single-case studies)

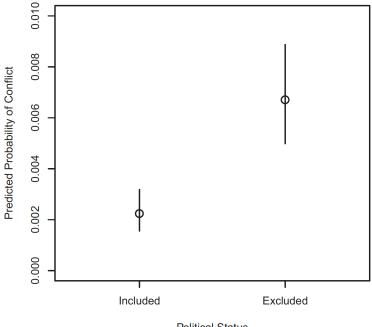


# 3. Quantitative analysis

Aim: make generalizable statements beyond analyzed cases

#### 1. Political inequality

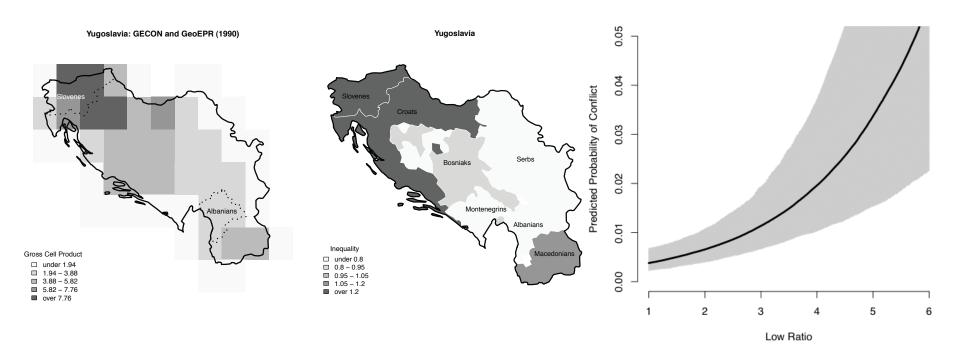
Political exclusion increases the risk of civil war onset (EPR-Core)



# 3. Quantitative analysis

#### 2. Economic inequality

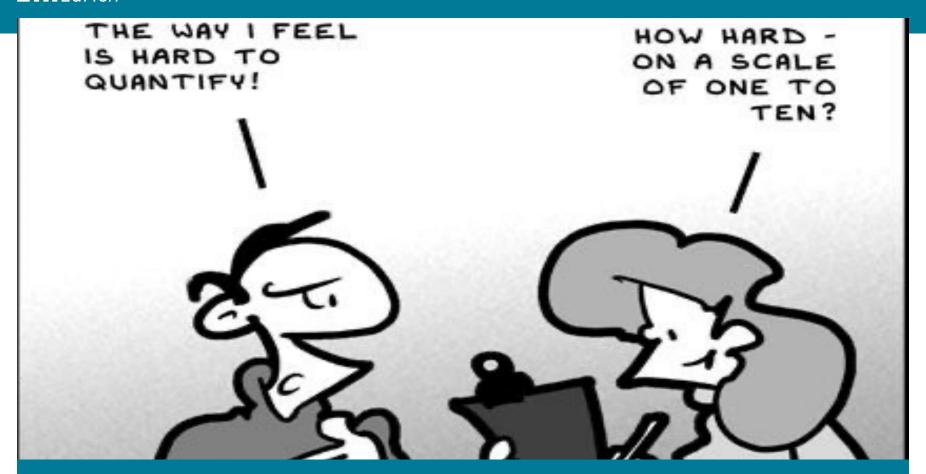
 Economic inequality increases the risk of civil war onset (Geo-EPR + regional GDP data)



#### **Exercise**

#### Using the EPR dataset

- Access the EPR dataset: <a href="https://growup.ethz.ch/">https://growup.ethz.ch/</a>.
- Find a case, where an ethnic group experiences a civil war onset.
- Access the description ('Read')
  - How are ethnic identities measured in the selected country and along which identity axes (language, religion, ...)?
  - What was selected group's power status when it became involved in civil war? (senior partner, junior partner, powerless, discriminated...)?
  - What did this mean concretely according to the description?
  - Was the group's power status connected to the civil war onset?



3. Opportunities and challenges of quantitative research on ethnic conflict

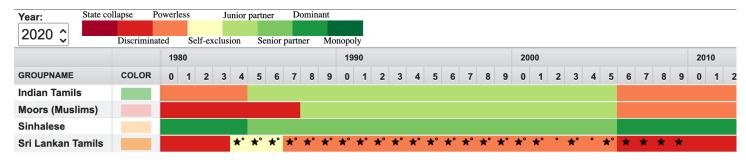
# Own views and opinions?

- Opportunities/advantages of quantitatively studying conflict?
- Challenges/disadvantages?



- 1. Larger evidence base
  - Multiple, globally representative cases (states/groups, many years, ...)
    - Non-quantitative studies often have to focus on one or few select cases (e.g., only conflict cases).
    - Allows us to study slow-varying factors (e.g., ethnic diversity, ethnic power relations, institutions in general).





#### 2. Testing rival explanations

- Statistical analyses allow the use of control variables for alternative explanations.
- Often difficult or impossible in non-quantitative studies (too many factors for too few cases)
- E.g. analysis of ethnic inequality while controlling for other explanations (greed, opportunity)

TABLE 4.3. Political Horizontal Inequality and Group-Level Onset of Civil War, 1946–2009

	Model 4.1	Model 4.2	Model 4.3	Model 4.4
Group-level variables:				
Group Excluded	1.0958**		0.7086*	1.2182**
-	(0.2020)		(0.3042)	(0.2446)
Rel. Group Size	1.1020**	1.3885**		1.3067**
	(0.3406)	(0.3145)		(0.3941)
Rel. Group Size (Excl.)			1.3578**	
			(0.3978)	
Rel. Group Size (Incl.)			0.0860	
1 , ,			(0.8046)	
Number of Previous Conflicts	0.6732**	0.5571**	0.6763**	0.7219**
	(0.0742)	(0.0972)	(0.0716)	(0.0897)
Country-level variables:				
Ongoing Conflict, lag	0.6116*	0.3876	0.6126*	0.6664*
	(0.2903)	(0.2882)	(0.2886)	(0.2997)
GDP/capita, lag, log	-0.1982*	-0.1672*	-0.1885*	-0.2303*
	(0.0809)	(0.0727)	(0.0822)	(0.0927)
Population, lag, log	0.0076	0.0827	0.0156	0.0050
	(0.0929)	(0.0895)	(0.0885)	(0.0875)
Democracy, lag				0.6033
-				(0.4404)

#### 3. Transparency and reproducibility

- Data publicly available
- Enables scrutiny, further use, and re-analysis by others (data criticism, different statistical models, other variables).

#### Ethnic Power Relations (EPR) Dataset Family 2021

The EPR Dataset Family provides data on ethnic groups' access to state power, their settlement patterns, links to rebel organizations, transborder ethnic kin relations, and intraethnic cleavages. The 2014 version has been introduced in Vogt, Bormann, Rüegger, Cederman, Hunziker, Girardin (2015) and has been updated in 2021 in a series of data sets on ethnicity that have stimulated civil war research in the past decade. It features a comprehensive system of tightly integrated data sets:



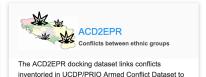
The EPR Core dataset identifies all politically relevant ethnic groups and their access to state power in every country of the world from 1946 to 2021. It includes annual data on over 800 groups and codes the degree to which their representatives held executive-level state power—from total control of the government to overt political discrimination.



The Transborder Ethnic Kin (EPR-TEK) dataset records all politically relevant ethnic groups living in at least two countries, i.e. ethnic groups with transnational ethnic connections and whose settlement area is split by an international border.



The GeoEPR dataset provides geo-spatial information about every politically relevant ethnic group. It assigns to each ethnic group one of six settlement patterns and, if relevant, provides polygons describing their location on a digital map.





The Ethnic Dimensions (EPR-ED) dataset provides information on the linguistic, religious, and racial cleavages that characterize and internally divide the politically relevant ethnic groups.



politically relevant ethnic groups.

The Ethnicity of Refugees (EPR-ER) dataset records the ethnic composition of refugee stocks worldwide for the years 1975 to 2020.

The EPR Dataset Family is complemented by the EPR Aggregate Group (EPR-AG) data.

The Ethnic Power Relations Data: A Critique

Brenton D. Peterson\*†

March 8, 2016

#### Abstract

The Ethnic Power Relations (EPR) dataset Cederman, Wimmer and Min (2010); Wimmer, Cederman and Min (2009a) provides researchers broad cross-country data on ethnic groups' access to political power within their states. Since its inception, the data have been used extensively in the literature on intrastate wars, but they have also found use in studies of ethnic politics, elections and a variety of other topics. I argue that the EPR data is flawed for three primary reasons. First, ethnic groups in the data are often aggregated in ways that would be unrecognizable to country experts and group members themselves. Second, politically irrelevant ethnic groups are excluded from the data, but are often as politicized as those included. Third, groups' access to political power is often coded in ways that demonstrably contradict the coding rules themselves and do not match the empirical reality of ethnic power relations over time. I discuss these critiques in the context of the Kenyan data included in the EPR dataset, providing evidence for my claims from research in linguistics, history and anthropology, electoral results, new data on the ethnic background of Kenya's Cabinet ministers since independence, original survey data, and experimental behavioral measures of ethnic identification. The errors and lack of conceptual clarity in the EPR have significant consequences for studies using the data, at times introducing systematic biases and clouding our understanding of ethnic relations.

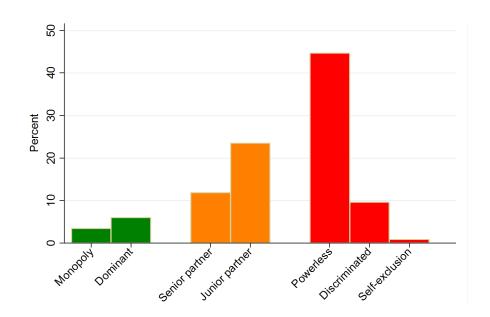
#### Ethnic inequality and civil war

- Increasing consensus: There is a relationship between (political + economic inequality) and civil war risk.
  - Visible thanks to measurement of ethnic inequality in political/economic terms at ethnic group level (as opposed to measures for demographic diversity and individual inequality)
  - Relationship can be shown thanks to global, representative sample that includes non-conflict cases.
- Relationship remains, if we control for other explanations.
  - E.g. greed, opportunity (GDP per capita, oil revenue, group size…)
  - Often interplay between grievances and opportunity

#### 1. From concepts to numeric measurements

- Often crude measurements, often contested
- EPR: progress compared to demographic diversity measures, but...

Ethnic fractionalization	0.010	0.011	0.012
Etimie macronanization	(0.006)*	(0.007)*	(0.008)
Religious fractionalization	-0.003	-0.006	-0.004
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Polarization $\alpha = 1.6$	-3.067	-4.682	-6.536
	(7.021)	(8.267)	(8.579)
Ethnic dominance (45-90%)	0.414	0.575	1.084
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	(0.006)**	(0 119)**	(1 133)**
Income inequality		0.015	
- /		(0.018)	
Land inequality			0.461
			(1.305)



#### 1. From concepts to numeric measurements

- EPR limitations:

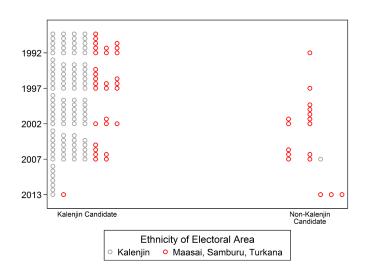


Figure 1: Candidates winning a majority, by the majority ethnic group of an electoral constituency (1992-2007) or county (2013). Kalenjin areas have always united behind a single candidate. Maasai, Samburu and Turkana have often gone their own way. Source: The Kenva Election Database

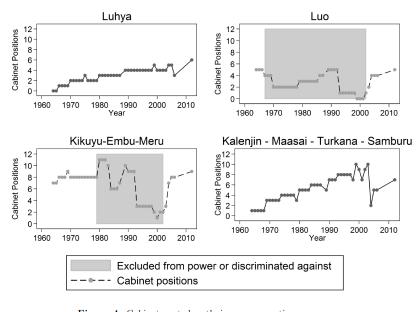
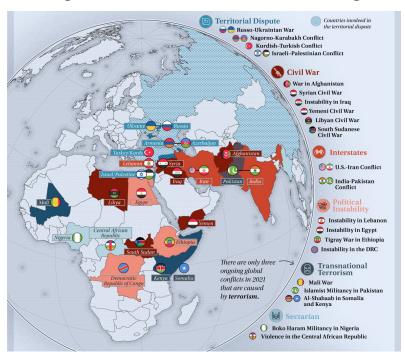


Figure 4: Cabinet posts by ethnic group over time.

- 2. Over-generalization of results
  - Sometimes unstable results (measurement, model)
  - Sometimes results are driven by single cases or regions (greed, nationalism)
  - Temptation to generalize from such single cases



- 3. Difficulty to measure long-term escalation processes
  - Beginning of conflict? Grievances, peaceful mobilization, lowlevel violence, civil war



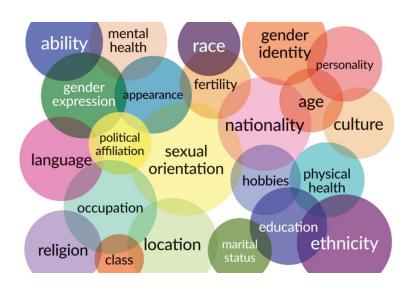




Sri Lanka: Tamil protest (1950s), pogroms (1956), civil war (1983-2009)

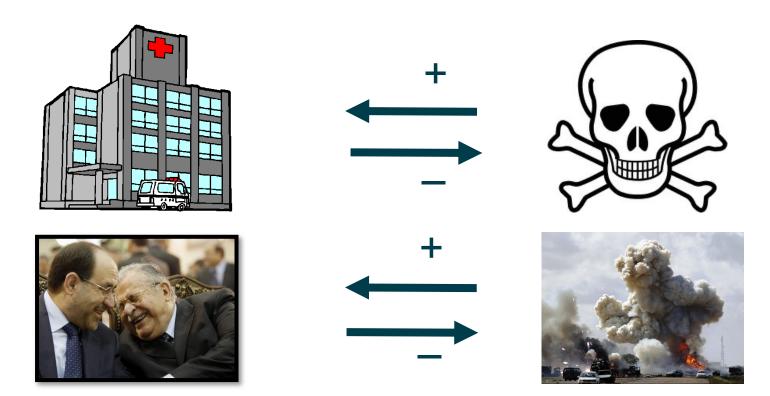
- 4. Difficulty measuring and controlling for central concepts
  - E.g. limited information on political leaders or exploitation of specific social groups
  - Risk of systematically biased findings!





#### 5. Endogeneity

- Civil wars (and the risk thereof) influence risk factors for civil war (e.g., economic growth, ethnic inequality)
- Risk of biased conclusions!



- 5. Endogeneity
  - Civil war (risk) -> political representation of ethnic minority groups
  - Two possibilities:
    - Civil war risk -> Strategic inclusion of ethnic minorities:

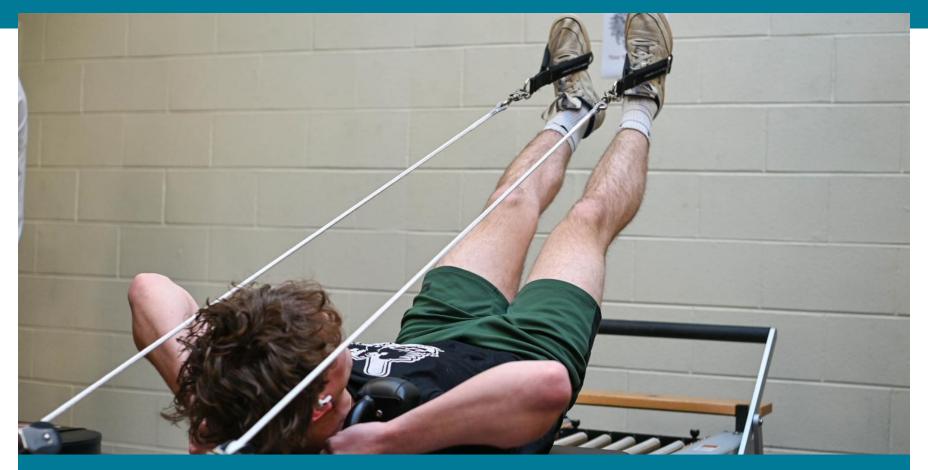
Civil war risk -> Strategic exclusion of ethnic minorities:



- Debate: Ethnic identity, inequality, and civil war?
- EPR Dataset: identification of 'politically relevant groups', representation in central government, autonomy, ...
- Opportunities: larger evidence base, testing alternative explanations, transparency
- Challenges: measurement, over-generalization, long-term escalation, no data for central concepts, endogeneity

# 4. Summary

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# 5. Practical exercise

#### Instructions

In groups of 3-4 people:

- Think of a quantitative application (broadly) related to your research for which you could use the EPR dataset.
- Discuss:
  - Which EPR data you could use and how.
  - The opportunities/advantages of exploring this question quantitatively.
  - The challenges/disadvantages of doing so.
- Take notes and explain your thoughts to the plenum.